Napa Valley Transportation Authority

625 Burnell Street Napa, CA 94559



Agenda - Final

Monday, March 27, 2023 5:30 PM

JoAnn Busenbark Board Room

Active Transportation Advisory Committee (ATAC)

The Napa Valley Transportation Authority (NVTA) Active Transportation Advisory Committee (ATAC) meeting will be held in person. A Zoom option will be available for members of the public to participate. All committee members are expected to participate in person and follow the traditional Brown Act rules.

All materials relating to an agenda item for an open session of a regular meeting of the Active Transportation Advisory Committee (ATAC) are posted on the NVTA website at: https://nctpa.legistar.com/Calendar.aspx

PUBLIC MEETING GUIDELINES FOR PARTICIPATING VIA PHONE/VIDEO CONFERENCING

- 1) To join the meeting via Zoom video conference from your PC, Mac, iPad, iPhone or Android at the noticed meeting time, go to https://zoom.us/join and enter meeting ID 92900898715
- 2) To join the Zoom meeting by phone dial 1-669-900-6833, enter meeting ID: 929 0089 8715 If asked for the participant ID or code, press #.

Public Comments

Members of the public may comment on matters within the purview of the Committee that are not on the meeting agenda during the general public comment item at the beginning of the meeting. Comments related to a specific item on the agenda must be reserved until the time the agenda item is considered and the Chair invites public comment. Members of the public are welcome to address the Committee, however, under the Brown Act Committee members may not deliberate or take action on items not on the agenda, and generally may only listen.

Instructions for submitting a Public Comment are on the next page.

Members of the public may submit a public comment in writing by emailing info@nvta.ca.gov by 12:00 p.m. on the day of the meeting with PUBLIC COMMENT as the subject line (for comments related to an agenda item, please include the item number). All written comments should be 350 words or less, which corresponds to approximately 3 minutes or less of speaking time. Public comments emailed to info@nvta.ca.gov after 12 p.m. the day of the meeting will be entered into the record but not read out loud. If authors of the written correspondence would like to speak, they are free to do so and should raise their hand and the Chair will call upon them at the appropriate time.

- 1. To comment during a virtual meeting (Zoom), click the "Raise Your Hand" button (click on the "Participants" tab) to request to speak when Public Comment is being taken on the Agenda item. You must unmute yourself when it is your turn to make your comment for up to 3 minutes. After the allotted time, you will then be re-muted. Instructions for how to "Raise Your Hand" are available at https://support.zoom.us/hc/en-us/articles/205566129-Raise-Hand-In-Webinar.
- 2. To comment by phone, press "*9" to request to speak when Public Comment is being taken on the Agenda item. You must unmute yourself by pressing "*6" when it is your turn to make your comment, for up to 3 minutes. After the allotted time, you will be re-muted.

Instructions on how to join a Zoom video conference meeting are available at: https://support.zoom.us/hc/en-us/articles/201362193-Joining-a-Meeting

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Note: The methods of observing, listening, or providing public comment to the meeting may be altered due to technical difficulties or the meeting may be cancelled, if needed.

All materials relating to an agenda item for an open session of a regular meeting of the NVTA ATAC are posted on the NVTA website 72 hours prior to the meeting at: https://nctpa.legistar.com/Calendar.aspx or by emailing info@nvta.ca.gov to request a copy of the agenda.

Materials distributed to the members of the Committee present at the meeting will be available for public inspection after the meeting. Availability of materials related to agenda items for public inspection does not include materials which are exempt from public disclosure under Government Code sections 6253.5, 6254, 6254.7, 6254.15, 6254.16, or 6254.22.

Americans with Disabilities Act (ADA): This Agenda shall be made available upon request in alternate formats to persons with a disability. Persons requesting a disability-related modification or accommodation should contact Kathy Alexander, NVTA Deputy Board Secretary, at (707) 259-8627 during regular business hours, at least 48 hours prior to the time of the meeting.

Note: Where times are indicated for agenda items, they are approximate and intended as estimates only, and may be shorter or longer as needed.

Acceso y el Titulo VI: La NVTA puede proveer asistencia/facilitar la comunicación a las personas discapacitadas y los individuos con conocimiento limitado del inglés quienes quieran dirigirse a la Autoridad. Para solicitar asistencia, por favor llame al número (707) 259-8627. Requerimos que solicite asistencia con tres días hábiles de anticipación para poderle proveer asistencia.

Ang Accessibility at Title VI: Ang NVTA ay nagkakaloob ng mga serbisyo/akomodasyon kung hilingin ang mga ito, ng mga taong may kapansanan at mga indibiduwal na may limitadong kaalaman sa wikang Ingles, na nais na matugunan ang mga bagay-bagay na may kinalaman sa NVTA ATAC. Para sa mga tulong sa akomodasyon o pagsasalin-wika, mangyari lang tumawag sa (707) 259-8627. Kakailanganin namin ng paunang abiso na tatlong araw na may pasok sa trabaho para matugunan ang inyong kahilingan.

- 1. Call To Order
- 2. Roll Call
- 3. Public Comment
- 4. Committee Member Comments
- 5. Staff Comments
- **6. STANDING AGENDA ITEMS**
- 6.1 Safe Routes to School (SRTS) Update
- 6.2 Napa Valley Vine Trail Update
- 6.3 Active Transportation Legislative Updates*

Note: Where times are indicated for the agenda items they are approximate and intended as estimates only, and may be shorter or longer, as needed.

PRESENTATIONS

7. CONSENT AGENDA

7.1 Meeting Minutes of January 23, 2023 Active Transportation

Advisory Committee (ATAC) Meeting (Laura Sanderlin) (Pages 7-9)

Recommendation: That the ATAC accept the January 23, 2023 Meeting Minutes.

Estimated Time: 5:50 p.m.

<u>Attachments:</u> <u>Draft Minutes.pdf</u>

8. REGULAR AGENDA ITEMS

8.1 E-Mobility Devices and Pedestrian Conflicts (Diana Meehan)

(Pages 10-31)

Recommendation: Information only

Estimated Time: 5:55 p.m.

<u>Attachments:</u> <u>Staff Report 8.1.pdf</u>

8.2 Transportation Development Act Article 3 (TDA-3) Fiscal Year

(FY) 2022-23 Countywide Claim and Annual Review (Diana

Meehan) (Pages 32-36)

Body: The ATAC will receive a review of the TDA 3 program. Information only

Estimated Time: 6:20 p.m.

Attachments: Staff Report 8.2.pdf

8.3 Countywide Vision Zero Plan Progress Update (Diana Meehan)

(Pages 37-40)

Recommendation: Information only

Estimated Time: 6:30 p.m.

<u>Attachments:</u> Staff Report 8.3.pdf

9. FUTURE AGENDA ITEMS

10. ADJOURNMENT

10.1 The next regularly scheduled meeting for the Napa Valley Transportation Authority Active Transportation Advisory Committee is May 22, 2023 at 5:30 p.m.

I, Kathy Alexander, hereby certify that the agenda for the above stated meeting was posted at a location freely accessible to members of the public at the NVTA offices, 625 Burnell Street, Napa, CA by 5:00 p.m., on Wednesday, March 22, 2023.

Kathy Alexander (e-sign)

Kathy Alexander, Deputy Board Secretary

^{*}Information will be available at the meeting

Glossary of Acronyms

AB 32	Global Warming Solutions Act	ACTONYMS FAST	Fixing America's Surface Transportation Act
ABAG	Association of Bay Area Governments	FHWA	Federal Highway Administration
ACFR	Annual Comprehensive Financial Report	FTA	Federal Transit Administration
ADA	American with Disabilities Act	FY	Fiscal Year
APA	American Planning Association	GHG	Greenhouse Gas
ATAC	Active Transportation Advisory Committee	GGRF	Greenhouse Gas Reduction Fund
ATP	Active Transportation Program	GTFS	General Transit Feed Specification
BAAQMD	Bay Area Air Quality Management District	НВР	Highway Bridge Program
BAB	Build America Bureau	HBRR	Highway Bridge Replacement and
BART	Bay Area Rapid Transit District		Rehabilitation Program
BATA	Bay Area Toll Authority	HIP	Housing Incentive Program
BRT	Bus Rapid Transit	НОТ	High Occupancy Toll
CAC	Citizen Advisory Committee	HOV	High Occupancy Vehicle
CAP	Climate Action Plan	HR3	High Risk Rural Roads
CAPTI	Climate Action Plan for Transportation	HSIP	Highway Safety Improvement Program
	Infrastructure	HTF	Highway Trust Fund
Caltrans	California Department of Transportation	HUTA	Highway Users Tax Account
CASA	Committee to House the Bay Area	HVIP	Hybrid & Zero-Emission Truck and Bus Voucher Incentive Program
CBTP	Community Based Transportation Plan	IFB	Invitation for Bid
CEQA	California Environmental Quality Act	ITIP	State Interregional Transportation
CIP	Capital Investment Program	1111	Improvement Program
CMA	Congestion Management Agency	ITOC	Independent Taxpayer Oversight Committee
CMAQ	Congestion Mitigation and Air Quality Improvement Program	IS/MND	Initial Study/Mitigated Negative Declaration
CMP	Congestion Management Program	JARC	Job Access and Reverse Commute
CalSTA	California State Transportation Agency	LCTOP	Low Carbon Transit Operations Program
СТА	California Transit Association	LIFT	Low-Income Flexible Transportation
СТР	Countywide Transportation Plan	LOS	Level of Service
СТС	California Transportation Commission	LS&R	Local Streets & Roads
CY	Calendar Year	LTF	Local Transportation Fund
DAA	Design Alternative Analyst	MaaS	Mobility as a Service
DBB	Design-Bid-Build	MAP 21	Moving Ahead for Progress in the 21st Century Act
DBE	Disadvantaged Business Enterprise	MPO	Metropolitan Planning Organization
DBF	Design-Build-Finance	MTC	Metropolitan Transportation Commission
DBFOM	Design-Build-Finance-Operate-Maintain	MTS	Metropolitan Transportation System
DED	Draft Environmental Document	ND	Negative Declaration
EIR	Environmental Impact Report	NEPA	National Environmental Policy Act
EJ	Environmental Justice	NOAH	Natural Occurring Affordable Housing
EPC	Equity Priority Communities	NOC	Notice of Completion
ETID	Electronic Transit Information Displays	NOD	Notice of Determination
FAS	Federal Aid Secondary	NOP	Notice of Preparation
Latest Revis	ion: 01/22	5	

Glossary of Acronyms

	Glossary of Acronyms								
NVTA NVTA-TA	Napa Valley Transportation Authority Napa Valley Transportation Authority-Tax	SHOPP	State Highway Operation and Protection Program						
NVIA-IA	Agency	SNTDM	Solano Napa Travel Demand Model						
OBAG	One Bay Area Grant	SR	State Route						
PA&ED	Project Approval Environmental Document	SRTS	Safe Routes to School						
P3 or PPP	Public-Private Partnership	sov	Single-Occupant Vehicle						
PCC	Paratransit Coordination Council	STA	State Transit Assistance						
PCI	Pavement Condition Index	STIC	Small Transit Intensive Cities						
PCA	Priority Conservation Area	STIP	State Transportation Improvement Program						
PDA	Priority Development Areas	STP	Surface Transportation Program						
PID	Project Initiation Document	TAC	Technical Advisory Committee						
PIR	Project Initiation Report	TCM	Transportation Control Measure						
PMS	Pavement Management System	TCRP	Traffic Congestion Relief Program						
Prop. 42	Statewide Initiative that requires a portion of	TDA	Transportation Development Act						
	gasoline sales tax revenues be designated to transportation purposes	TDM	Transportation Demand Management Transportation Demand Model						
PSE	Plans, Specifications and Estimates	TE	Transportation Enhancement						
PSR	Project Study Report	TEA	Transportation Enhancement Activities						
PTA	Public Transportation Account	TEA 21	Transportation Equity Act for the 21st Century						
RACC	Regional Agency Coordinating Committee	TFCA	Transportation Fund for Clean Air						
RAISE	Rebuilding American Infrastructure with Sustainability and Equity	TIP	Transportation Improvement Program						
RFP	Request for Proposal	TIFIA	Transportation Infrastructure Finance and Innovation Act						
RFQ	Request for Qualifications	TIRCP	Transit and Intercity Rail Capital Program						
RHNA	Regional Housing Needs Allocation	TLC	Transportation for Livable Communities						
RM 2	Regional Measure 2 Bridge Toll	TLU	Transportation and Land Use						
RM 3	Regional Measure 3 Bridge Toll	TMP	Traffic Management Plan						
RMRP	Road Maintenance and Rehabilitation Program	TMS	Transportation Management System						
ROW (R/W)	Right of Way	TNC	Transportation Network Companies						
RTEP	Regional Transit Expansion Program	TOAH	Transit Oriented Affordable Housing						
RTIP	Regional Transportation Improvement	TOC	Transit Oriented Communities						
	Program	TOD	Transit-Oriented Development						
RTP	Regional Transportation Plan	TOS	Transportation Operations Systems						
SAFE	Service Authority for Freeways and Expressways	TPA TPI	Transit Priority Area Transit Performance Initiative						
SAFETEA-L	U Safe, Accountable, Flexible, and Efficient	TPP	Transit Priority Project Areas						
	Transportation Equity Act-A Legacy for Users	VHD	Vehicle Hours of Delay						
SB 375	Sustainable Communities and Climate Protection Act 2008	VMT	Vehicle Miles Traveled						
SB 1	The Road Repair and Accountability Act of 2017	• 1	TOTALOG TRAVOIDA						
scs	Sustainable Community Strategy								
SHA	State Highway Account								
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Latest Revision: 01/22

March 27, 2023 ATAC Item 7.1

Napa Valley Transportation Authority

Continued From: New 625 Burnell Street **Action Requested: Accept**

Napa, CA 94559

Meeting Minutes - Draft Active Transportation Advisory Committee (ATAC)

Monday, January 23, 2023

5:30 PM

REFER TO COVID-19 SPECIAL NOTICE

1. Call To Order

Chair Christian called the meeting to order at 5:31pm.

2. Roll Call

Present: 8 - Barry Christian

Spiro Makras Jeffrey Davis Lee Philipson Frances Knapczyck Jonathan Schellin Colin Petheram Majel Arnold

Absent: 1 - Michael Rabinowitz

3. Public Comment

None

4. Committee Member Comments

None

5. Staff Comments

None

6. STANDING AGENDA ITEMS

6.1 Safe Routes to School (SRTS) Update

Information Only/No Action Taken

Kara Vernor, Napa County Bicycle Coalition reported:

- -Recent Bike Rodeo at Camille Creek Community School and upcoming
- -St. Helena Quick Build in partnership with Blue Zones, corner of Kearney and Madrona for 90 day period
- -SRTS Advisory Committee meetings and developed vision for 2023-2024 school year, including grant opportunities
- -Upcoming March/April Safety Summits, Bike Fest May is 18, Bike to Work/School is May 18

{Member Philipson joined at this time}

6.2 Napa Valley Vine Trail Update

Information Only/No Action Taken

Chair Christian reported there is a sub committee advising on Vine Trail signage.

6.3 Active Transportation Legislative Updates*

None

7. PRESENTATIONS

7.1 E-Mobility Device Safety Review and Recommendations* (Barry Christian/Jeff Davis)

Information Only/No Action Taken

Chair Christian and Member Davis reported on:

- -Recent ATAC discussion regarding AB 1909 Law changes
- -Examples of electric mobility devices
- -Research, data and findings of Napa County Class I Multiuse facilities related to e-mobility
- -Safety Recommendations and policy recommendations
- -Future steps

Public comment made by Kara Vernor, supporting recommendation of rental companies offering safety guidance and speed limit concepts.

8. CONSENT AGENDA

Motion MOVED by SCHELLIN, SECONDED by PHILIPSON, to APPROVE Consent Item 8.1. Motion moved by the following roll call vote:

Aye: 8 - Chairperson Christian, Member Makras, Member Davis, Member Philipson, Member Knapczyck, Vice Chair Schellin, Member Petheram, and Chairperson Arnold

Absent: 1 - Member Rabinowitz

8.1 Meeting Minutes of the November 28, 2022 Active Transportation Advisory Committee (ATAC) Meeting (Laura Sanderlin) (Pages 8-10)

9. REGULAR AGENDA ITEMS

9.1 Executive Director's Update (Kate Miller) (Pages 11-13)

Information Only/No Action Taken

9.2 Election of Chairperson and Vice Chairperson for Calendar Year 2022 (Diana Meehan) (Pages 14-16)

Member Philipson and Member Schellin nominated Member Christian to continue as ATAC Chair. Member Schellin nominated himself to serve as ATAC Vice Chair.

Motion MOVED by KNAPCZYCK, SECONDED by DAVIS to APPROVE Member Christian and Member Schellin to serve as CY 2023 Chair and Vice Chair, respectively. Motion carried by the following roll call vote:

Aye: 8 - Chairperson Christian, Member Makras, Member Davis, Member Philipson, Member Knapczyck, Vice Chair Schellin, Member Petheram, and Chairperson Arnold

Absent: 1 - Member Rabinowitz

9.3 Brown Act Updates and Future ATAC Meetings (Laura Sanderlin) (Page 17)

Information Only/No Action Taken

9.4 Vision Zero Progress Update (Diana Meehan) (Pages 18-21)

Information Only/No Action Taken

10. FUTURE AGENDA ITEMS

-Class I Facility discussion

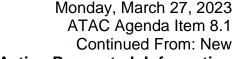
11. ADJOURNMENT

Chair Christian adjourned the meeting at 7:02pm.

11.1 The next regularly scheduled meeting of the NVTA Active Transportation Advisory Committee is March 27, 2023 at 5:30 p.m.

_aura Sanderlin, Board Secretary	

*Information will be available at the meeting







NAPA VALLEY TRANSPORTATION AUTHORITY

Active Transportation Advisory Committee Agenda Memo

TO: Active Transportation Advisory Committee

FROM: Kate Miller, Executive Director

REPORT BY: Diana Meehan, Senior Program Planner/Administrator

(707) 259-8327 / Email: dmeehan@nvta.ca.gov

SUBJECT: E-Mobility Devices and Pedestrian Conflicts

RECOMMENDATION

Information only

EXECUTIVE SUMMARY

Changes to the California Vehicle Code (C.V.C) under AB 1909 (Friedman) were signed into law on September 16, 2022. These changes for bicycling are broadly supported, but the change allowing faster electric bicycles on Class I Bikeways, is causing some concern among facility users over potential conflicts between bicycles and pedestrians.

Committee members Barry Christian and Jeff Davis made a presentation to the Active Transportation Advisory Committee (ATAC) in January to discuss potential for improving safety between bicyclists and pedestrians on Class I facilities in Napa County (Attachment 1). Links to research sources are provided in Attachment 2.

Additional time to discuss this item was requested at the January ATAC meeting.

FISCAL IMPACT

Is there a Fiscal Impact? No

BACKGROUND AND DISCUSSION

The following summarizes the four primary changes to sections of the C.V.C. under AB 1909 known as the Bicycle Omnibus Bill:

1. Drivers required to change lanes whenever passing a bicyclist, if feasible

- Previous law required drivers to provide 3-feet when passing a cyclist
- Updated version improves ability for law enforcement to cite drivers for failing to provide room for safety to cyclists while passing
- 2. Removes enforcement of bicycle license laws
 - Bicycle licensing by jurisdictions was rarely implemented
 - Removes equity concerns for over-policing of youth or BIPOC (Black, Indigenous and People of Color), community members riding unlicensed bicycles
- 3. Expands access for people riding e-bikes
 - Previous law prohibited Class 3, higher speed e-bikes from shared use paths and allowed jurisdictions to prohibit all e-bikes by ordinance
 - New provision allows all classes of e-bikes and removes allowance for jurisdictions to prohibit e-bikes on shared use facilities.
 - Does allow Parks and Recreation or local authorities to prohibit e-bikes on hiking, equestrian or recreation trails only
- 4. Allows bikes to cross streets on pedestrian walk signals
 - Bikes can proceed with pedestrian walk signal instead of waiting for green traffic signal.
 - Requires Caltrans walk signals to provide a 3-7 second head start for pedestrians (known as a leading pedestrian interval) which now includes bikes

Class I Bikeways (Bike Paths, Multiuse Paths, Shared use Paths)

The Highway Design Manual defines Class I Bikeways as a completely separated facility for the exclusive use of bicycles and pedestrians with crossflow by vehicles minimized. Typically, the minimum standard width of a Class I Bikeway is ten (10) feet paved with two (2) two-foot shoulders (soft or gravel) for a total of fourteen (14) feet. Some exceptions allow the standard width to reduce to eight (8) feet, which is the minimum allowable width for Class I facilities. The National Association of City Transportation Officials (NACTO) has produced multiple guides on best practices for bikeway design based on worldwide standards. In 2014, the NACTO standards were included in the California Manual on Uniform Traffic Control Devices (MUTCD) as acceptable for use. NACTO recommends a minimum of twelve (12) feet wide for Class I Bikeways where feasible. The 10-foot standard is typically adequate to accommodate both bicycles and pedestrians comfortably.

Electric Personal Assistive Mobility Devices or EPAMD are defined as an electric-power assisted motorized vehicle for transporting one person. There are several types of EPAMD available for use, including electric bicycles, scooters and hoverboards, which have become quite popular in recent years. The development of shared-mobility systems such as bike share and scooter share have contributed to an increase in use.

There are many positive features of these personal vehicles, such as their ability to decrease traffic congestion, air pollution and parking demand. They are user-friendly and relatively low cost, occupy a small area, are easy to operate and lightweight, making them a popular choice for short trips. Like many forms of transportation, there are also drawbacks and these vehicles can be involved in crashes due to higher speed and self-balancing issues, especially when they share walkways or sidewalks with pedestrians.

Specific sections of the C.V.C. define rules and laws for pedestrian and bicycle travel on public roadways to ensure the safety of all users. Concerns surrounding the changes allowing faster, heavier e-bikes (known as Class 3 electric bicycles or throttle assist) and the potential for conflicts with pedestrians on multiuse trails also known as Class I Bikeways or Shared Use Paths. Most Class 3 electric bikes have the ability to travel at speeds of 28 miles per hour or more. Class I Bikeways allowing both bicycles and pedestrians, and increased use of EPAMDs is bringing forward discussions on how to accommodate all users safely.

Policies and regulations related to operating speeds, minimum age requirements and where EPAMD's are allowed to operate in the public right-of-way varies among states as well as local jurisdictions.

Locally, the County of Napa has adopted an ordinance for the Napa Valley Vine Trail segments located in the county's jurisdiction. Current language will prohibit the use or operation of certain EPAMD's on segments of the Vine Trail, such as Segways and electric scooters. This is a requirement of those granting easements for the Vine Trail.

There have been discussions about regulating speeds on Class I facilities as well as including wayfinding and courtesy signage to help alleviate concerns over EPAMD conflicts with pedestrians. The current county ordinance does not regulate speeds on Class I facilities.

As use of Class I facilities increases, so does the potential for conflicts among users. Many jurisdictions are considering or have adopted speed limits on these facilities to help mitigate issues with speed conflicts among users.

Some strategies for improving safety on Class I facilities is to implement a public safety campaign that could include, but not be limited to:

- Providing user courtesy signage on Class I facilities
- Countywide public safety campaign through:
 - Social Media
 - Print Ads
 - Billboards
 - o Radio
 - Local Television

- Increase safety awareness through local education programs
 - o Safe Routes to School
 - Family Biking Workshops
 - Rider Safety Trainings
- Provide printed safety pamphlets
 - Hospitality
 - o Chambers
 - o Visitor Centers
 - o Community Centers
- Public Safety Tips for Bikes/Pedestrians/Drivers
 - o Published on social media
 - o Print Ads
 - Websites

ATTACHMENTS

- 1) ATAC Member Presentation
- 2) Research links/sources

Active Transportation Advisory Committee

E-Mobility Device Safety Review & Recommendations

23 January 2023
Presented by:

ATAC members Barry Christian & Jeffrey Davis



E-Mobility Device Safety Study & Recommendations

WHAT ARE WE DOING?

- November 2022 the ATAC committee discussed AB 1909 law changes regarding allowance of all classifications of e-bikes on Class I multiuse facilities
- The ATAC determined more information is necessary to help support jurisdictions with making informed decisions about electric mobility device usage on Napa County Class I facilities, including the Vine Trail.

WHAT IS AN ELECTRIC MOBILITY DEVICE?

- Any battery powered transportation device with a maximum assist speed of 28 mph or less
- Does not require licensing to operate (as defined by the CA DMV)
- Is not required to have vehicle insurance

Examples of electric mobility devices:



E-Mobility Device Safety Study & Recommendations

SOME OF THE QUESTIONS WE CONSIDERED ARE:

- What types of electric mobility devices are allowed on multiuse facilities?
- What is the trail context (Purpose, uses location—recreation, transportation, urban, rural)?
- What user behaviors are occurring that may affect safety (speeds, courtesy, use of listening devices etc.)?
- Are there any pilot policies related to device types and safety?

Research was based on best practices for the information compiled.

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- California defines assistive speed specifications (not speed limits) for e-bikes as Class I and Class II up to 20 mph, and Class III up to 28 mph.
- AB 1909 now allows all classification of e-bikes on Class I multiuse facilities and does not allow ordinance to prohibit these classifications of e-bikes except on recreational trails.
- Our research indicates a recommended maximum speed of 15 mph and slowing to 5 mph when approaching other trail users could reduce trail safety risks, and create the optimum level of safety for all multiuse trail users.

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E-Mobility Device Safety Study & Recommendations

WHY ARE WE DOING THIS RESEARCH?

- To foster an equitable and safe environment for everyone using all Napa County Class I multiuse facilities.
- To assist jurisdiction staff and decision-makers with policy recommendations that improve and enhance safety for all users on Class I multiuse facilities countywide
- To inform creation of consistent policies affecting user safety on Class I multiuse facilities countywide





DATA WAS GATHERED FROM THE FOLLOWING SOURCES

- Google Broad overview of what's out there
- YouTube Visual and verbal reviews of some of the problems and potential solutions nationally and internationally
- Referenced sources detailed information related to our study
- Industry Contacts we asked trail managers what information and examples they could provide on Class I multiuse facilities related to speeds and signage.

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E-Mobility Device Safety Study & Recommendations

WHAT WE FOUND REGARDING SPEED LIMITS, ORDINANCES, PROHIBITED DEVICES:

- National Speed Limits across different states is usually defined by the E-Bike Class 1, 2, or 3 assistive speed specification.
 - Class 1 and 2 up to 20 mph with pedal assist and no assist after 20 mph.
 - Class 3 up to 28 mph with pedal assist and no assist after 28 mph
 - California now allows Classes 1,2, and 3 E-Bikes on its shared use facilities.
- Research on Prohibited Devices identified that:
 - The Bureau of Land Management defines specific areas where e-bikes are allowed to ride.
 - National Parks changed their rules in 2018 to allow e-bike use wherever regular bikes can go.
 - Many municipalities struggle with the decision allowing various types of electric assist devices.

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FINDINGS

- The Safety risks of E-Mobility devices is linked to rider experience, rider age & maturity, device speed, device weight, and road rules adherence.
- Specific types of E-Mobility devices do not cause collisions it's the user error or behavior that is typically at fault.
- Nationally, the same rules of the road apply to E-Mobility devices at road crossings and shared right-of-way, where the most collisions occur.
- We found little to no U.S. safety data related to E-Mobility devices on Class I Multiuse facilities. More data exists for foreign countries where bicycle usage is a stronger element of the culture.
- Most U.S. states including California utilize the E-bike classes 1,2,3 pedal assist limits to help define speed limits for E-Mobility usage.

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E-Mobility Device Safety Study & Recommendations

DEDUCTIONS & RECOMMENDATIONS

- The Safety risks of E-Mobility devices linked to rider experience, rider age & maturity, device speed, device weight, and road rules adherence can be mitigated by:
 - Completing a safety walk/ride of Class I multiuse facilities countywide
 - Defined speed limits on all Class I multiuse facilities countywide
 - Defined rider safety and operation curriculum for all E-Mobility users
 - Defined Safety, Etiquette, and Wayfinding signage on all Class I multiuse facilities

POTENTIAL POLICY RECOMMENDATIONS

- No restrictions on using any type of electric mobility device
 - To support alternative transportation over single occupancy vehicles
 - No ADA concerns from a prohibition.
- Adopt a speed limit of 15 mph, and slowing to 5 mph when approaching/passing others on Class I multiuse facilities countywide
 - To foster safety for all users on all Class I multiuse facilities
- Unified definition of electric mobility device types; consistent signage, pavement markings and striping for all Class I multiuse facilities countywide
 - Increase user awareness for trail courtesy
 - Provide clear description of all types of allowable devices (electric and nonelectric)
 - Provides clear understanding to users on trail etiquette, and safe operation of all types of mobility devices
 - Establishes clear policies that promote alternative transportation use over single occupancy vehicles

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E-Mobility Device Safety Study & Recommendations

POTENTIAL POLICY RECOMMENDATIONS

Establish policies for shared mobility companies and rental companies (Identify user training requirements, user training formats, associated costs, insurance requirements)

- Establishes consistent safety and operations rules for shared-use services companies and local rental companies
- Promotes use of shared-use services as an alternative to single occupancy vehicles for shorter trips
- Consistent messaging, advertising statements, and trail signage that communicates the Countywide written policies.
 - Provides facility users with consistent, clear messaging of rules for safe use of all Class I multiuse facilities
 - Supports management of safety risks on Class I multiuse facilities

Examples of Multiuse Facility Etiquette Signage:



E-Mobility Device Safety Study & Recommendations

Examples of Wayfinding Signage:







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Examples Multiuse Facility Pavement Markings:







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E-Mobility Device Safety Study & Recommendations

NEXT STEPS:

- Update recommendations based on ATAC discussion (can bring back for more focused discussion at a future meeting)
- Possible presentations to NVTA Technical Advisory Committee,
 Jurisdiction BTACs/ATACs, BOS, Councils for additional feedback
- Safety walk/ride audits starting this Spring or Summer to collect local data
 - Determine types/quantities of signage necessary
 - Wayfinding signage
 - Safety/Etiquette signage
 - Determine sign placement/locations
 - Identify areas where there is potential conflict among user types

Thank you!



Presented by:

ATAC members Barry Christian, Jeffrey Davis



EMOBILITY RESEARCH LINKS

YouTube

The Safety Issues and Problems

https://youtu.be/f3s2gVxLN9Q Video of real time issues

https://youtu.be/wM8Xli2KTzI

https://youtu.be/TujjA9HvBHU

The Law & Safety Solutions

California

https://mdcoastdispatch.com/2022/09/21/council-debates-allowing-e-

bikes-on-boardwalk/ Identifies Ocean Beach Solutions

(Could be used on Napa Trails)

https://youtu.be/dNmoiqG_prU CHP standards development

https://youtu.be/FEGCvuGYX6M San Diego, California

Florida, Roads and Trails

https://youtu.be/IfWaMWIa3Xo Good general discussion.

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2015, the CounASty of Marin passed an ordinance setting the speed limit for a portion of the Mill Valley - Sausalito Multi Use Pathway at 10 mph.

 $\frac{https://www.marincounty.org/depts/bs/board-actions-meetings/2015/march/march-31/mv-saus-path}{}$

Marin County Staff Report

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COUNTRY	POWER	SPEED LIMIT	NOTES	
CANADA	500W	20 mph		
AUSTRALIA	250 W	15.5 mph		
CHINA	N/A	< 20 mph		
EUROPEAN	250 W	15.5 mph		
UNION				
BELGIUM	250 W	15.5 mph		
	1000 W	15.5 mph		
	4000 W	28 mph	Classified as	
			Moped	
DENMARK	N/A	28 mph	Age 15, wear	
			helmet	
FINLAND	250 W	15.5 mph		
	250-1000 W	15.5 mph	Requires	
			Insurance	
LATVIA	250 W	N/A		
NORWAY	250 W	15.5 mph	Speed Limiter	
			Reqd > 15.5	
			mph	
SWEDEN	250 W	15.5 mph		
SWITZERLAND	500	15.5 mph		
	> 500 W	28 mph	License	
			Required	
TURKEY	250 W	15.5 mph		
UNITED	250 W	15.5 mph		
KINGDOM				
INDIA	<250 W	15.5 mph	No build certs	
			needed	
	>250 W	➤ 15.5 mph	Build certs	
			needed	
ISRAEL	250 W	15.5 mph	16 years and	
7.15.27	77//	1.7	older	
JAPAN	N/A	15 mph	37/4	
PHILIPPINES	N/A	N/A	N/A	
RUSSIAN	250 W	15.5 mph	N/A	
FEDERATION				

FROM WORKS CITED

State	Identity \$	Type ♦	Max speed (mph) ◆	Max power ◆	Helmet ♦	Min age	Driver's License	
Alabama	Motor-driven cycle	Motorcycle	None	150 cc	Motorcycle helmet required	14	Yes, M class [66]	
Alaska	Motor-driven cycle	Motorcycle	None	50 cc		14	Yes, M class	
Arizona	Motorized electric bicycle or tricycle	Bicycle	20	48 cc	No	None	No	
Arkansas	electric bicycle	Bicycle	20 (Class III 28)	750 w	Yes for class III	16 for class III	No, as of 2017 HB-2185	
California	Motorized Bicycle	Bicycle	20 (Class III 28)	750 W ^[67]	Class dependent	Class dependent	No	
Colorado	Electrical assisted bicycle	Bicycle	20	750 W	No	None	No	
Connecticut	Bicycle with helper motor		30	2.0 bhp (1.5 kW) and <50 cc	yes	15	yes	
Delaware	Bicycle	Bicycle	20	<750 watts	<750 watts Under 16			
District of Columbia	Motorized bicycle		20	No		16	No	
Florida	Electric-assist bicycle	Bicycle	20	None	No	16	No	
Georgia	Electric bicycle	Bicycle	20	750 W	Under 16		no	
Hawaii	Moped		30	2 hp	No	15	Yes	
Idaho	Motorized Electric Bicycle	Bicycle	30	< 2 brake hp	No	16	Yes, class D & liability Ins.	
Illinois	Low-speed bicycle	Bicycle (625 ILCS 5/11-1516)	20	None	No 16	No		
Indiana	motorized bicycle		25		yes if under 18	15	ID card	
lowa	Electric Bicycle	Bicycle	<20, unless pedaling	<750 watts	No	None	No	
Kansas	Electric with Pedal	Bicycle	<20,[68]	1000 Watts	yes, under 18		No	
Kentucky	Motorized bicycle	Moped	30	2.0 brake hp or 50 cc	yes, under 18	16	yes	
Louisiana	motorized bicycle		25	1.5 brake hp or 50 cc	yes	15	yes	
Maine	Electric Bicycle [69]	Electric Bicycle	20 Class I & II, 28 Class III	750 Watts	yes, under 16	Minimum 16, for Class II & III	no	
Maryland	Electric bicycle		20	750 ^[70] watts	yes		no	
Massachusetts	Motorized bicycle		25	50 cc, cannot go more than 30 mph	Yes	16	Yes	

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Action Requested: Information



NAPA VALLEY TRANSPORTATION AUTHORITY

Active Transportation Advisory Committee Agenda Memo

TO: Active Transportation Advisory Committee (ATAC)

FROM: Kate Miller, Executive Director

REPORT BY: Diana Meehan, Senior Program Planner/Administrator

(707) 259-8327 | dmeehan@nvta.ca.gov

SUBJECT: Transportation Development Act Article 3 (TDA-3) Fiscal Year (FY)

2022-23 Countywide Claim and Annual Review

RECOMMENDATION

Information only

EXECUTIVE SUMMARY

The Napa Valley Transportation Authority (NVTA) Board adopted the TDA-3 three-year program of projects for FY 2021-22 through FY 2023-24 at its July 21, 2021 meeting. The Countywide Claim for the two Calistoga projects below went to the NVTA Board on March 15, the American Canyon and Yountville projects were already programmed.

Table 1. TDA-3 Program of Projects FY 2021-22 through 2023-24

Jurisdiction	Project	Year	Amount
Yountville	Washington Street ADA Sidewalk	2021-22	\$160,000
American Canyon	Eucalyptus Drive Sidewalk	2021-22	\$98,454
Calistoga	Brannon St. Crosswalk	2022-23	\$150,000
Calistoga	Logvy Park Sidewalk Extension	2023-24	\$150,000
	Total New Funding		\$300,000

Final program estimates will be updated in July. There is approximately \$100,000 left over which will be rolled over to the TDA-3 call for projects in March 2024.

FISCAL IMPACT

Is there a fiscal impact? No

BACKGROUND AND DISCUSSION

The TDA-3 program is a grant program funded by approximately 2% of the ¼ cent Statewide Sales Tax. This generates approximately \$160,000 per year in revenues for Napa County jurisdictions. The purpose of the TDA-3 program is to provide grants for local bicycle and pedestrian projects.

The TDA-3 call for projects was opened by the NVTA Board at the March 17, 2021 meeting and closed on April 23, 2021. Four (4) project applications were received from three jurisdictions, two applications from the City of Calistoga, one application from the City of American Canyon, and one application from the Town of Yountville. In the previous three-year cycle call for projects, the Town of Yountville pulled their application to allow funds to be programmed to other projects with the agreement that the Town would receive full funding in this program cycle. The Town of Yountville project is fully funded, and the remaining projects will be partially funded in the next two fiscal years.

Project prioritization considers the TDA-3 Project Selection Criteria for Napa County to ensure funding priority projects. TDA-3 funds can be used on plans but locally the NVTA Board has determined priority will be given to capital projects. An annual review of the program must take place each year to ensure selected projects are in compliance with program guidelines and to update actual funding amounts. Local resolutions of support are required for each project submitted with the annual Countywide Claim. The Calistoga Resolutions were received in January 2023, which delayed the FY 2022-23 Countywide claim submission. Project funds must be expended within two years of their programming year. The FY 2022-24 fund estimate is \$249,915.

The NVTA Board approved the FY 2022-23 Countywide Claim of \$150,000 to the Calistoga Brannon Street Crossing Project. The submission of the Countywide Claim of \$150,000 for the Calistoga Logvy Park Sidewalk Extension Project will take place in July, once the final fund estimate is received. If funds come in lower than estimated for FY 2023-24, the project amount will be adjusted accordingly. The TDA-3 FY 2022-24 program timeline is shown in Table A below.

Staff will bring updated TDA- 3 program guidance to the ATAC for review in advance of the next 3-year cycle call for projects in March 2024.

Table 2: TDA-3 Timeline FY 2022-23 through 2023-24

ITEM	DATE
TDA-3 Program Review - TAC	March 2, 2023
Countywide Claim Approval FY 2022-23 NVTA Board	March 15, 2023
TDA-3 Program Review - ATAC	March 27, 2023
Submit FY 2022-23 Countywide Claim to MTC	March 28, 2023
TDA-3 Final Fund Estimate FY 2023-24	July 1, 2023
Countywide Claim Approval FY 2023-24 NVTA Board	July 19, 2023
Submit FY 2023-24 Countywide Claim to MTC	July 26, 2023
TDA-3 Program Guidance Review	January 2024
FY 2024-25 to 2026-27 Call for Projects	March 2024

ATTACHMENTS

- (1) Project List FY 2021-22 through FY 2023-24 Revised
- (2) FY 2022-23 TDA Fund Estimate-September

Project Sponsor Project Description		Amount Requested		Notes			
			FY 2021-22	FY 2022-23	FY 2023-24	Staff Recommendation	
Amou	unt rolled over from prior year		\$53,000*	\$0	99,915		
	Fund Estimate	\$205,454	\$205,454	\$249,915	\$150,000		
Tot	al Available for Programming	\$258,454	\$258,454	\$249,915	\$249,915		
	Eucalyptus Dr. sidewalk Gap Closure	\$150,000	\$98,454			Partial funding (includes \$53,000 re-allocation from FY 2018-19) Staff recommends re- programming previous allocation and an additional \$102 745 to the project	Environmental complete; Resolution of local support. This project was delayed due to staffing changes. \$53,000 in previously allocated funding must be used prior to June 2022.
	Calistoga Logvy Park Sidewalk \$415,000 Extension				\$150,000	Partial funding	
City of Calistoga Brannon St. Crosswa		\$360,000		\$150,000		Partial funding	This project has received funding through the Lifeline Transportation Program Cycle IV and has experienced significant delays due to requested changes by Caltrans. TDA-3 funds will be used to cover a portion of the funding shortfall.
Town of Yountville Washington Park ADA Sidewalk Improvements		\$160,000	\$160,000			Fully Fund	Yountville staff postponed requesting funds for this project in the previous TDA-3 Cycle Call for Projects to allow time to do additional public outreach and in lieu of receiving funding priority in this round.
	Total Project Request	\$1,085,000	\$258,454	\$150,000	\$150,000		
	Balance	\$526,546	0	\$99,915	\$99,915		

^{*}Previously programmed to American Canyon for the Eucalyptus Dr. sidewalk gap closure project

FY 2022-23 FUND ESTIMATE TRANSPORTATION DEVELOPMENT ACT FUNDS NAPA COUNTY

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FY2021-22 TDA Revenue Estimate			FY2022-23 TDA Revenue Estimate		
FY2021-22 Generation Estimate Adjustment			FY2022-23 County Auditor's Generation Estimate		
1. Original County Auditor Estimate (Feb, 21)	8,979,207		13. County Auditor Estimate		10,405,658
2. Actual Revenue (Jul, 22)	11,275,897		FY2022-23 Planning and Administration Charges		
3. Revenue Adjustment (Lines 2-1)		2,296,690	14. MTC Administration (0.5% of Line 13)	52,028	
FY2021-22 Planning and Administration Charges Adjustment			15. County Administration (0.5% of Line 13)	52,028	
4. MTC Administration (0.5% of Line 3)	11,483		16. MTC Planning (3.0% of Line 13)	312,170	
5. County Administration (Up to 0.5% of Line 3) ⁴	11,483		17. Total Charges (Lines 14+15+16)		416,226
6. MTC Planning (3.0% of Line 3)	68,901		18. TDA Generations Less Charges (Lines 13-17)		9,989,432
7. Total Charges (Lines 4+5+6)		91,867	FY2022-23 TDA Apportionment By Article		
8. Adjusted Generations Less Charges (Lines 3-7)		2,204,823	19. Article 3.0 (2.0% of Line 18)	199,789	
FY2021-22 TDA Adjustment By Article			20. Funds Remaining (Lines 18-19)		9,789,643
9. Article 3 Adjustment (2.0% of line 8)	44,096		21. Article 4.5 (5.0% of Line 20)	489,482	
10. Funds Remaining (Lines 8-9)		2,160,727	22. TDA Article 4 (Lines 20-21)		9,300,161
11. Article 4.5 Adjustment (5.0% of Line 10)	108,036				
12. Article 4 Adjustment (Lines 10-11)		2,052,691			

TDA APPORTIONN		NT BY JURISDIC	TION
-			

Column	Α	В	C=Sum(A:B)	D	E	F	G	H=Sum(C:G)	1	J=Sum(H:I)
	6/30/2021	FY2020-21	6/30/2021	FY2020-22	FY2021-22	FY2021-22	FY2021-22	6/30/2022	FY2022-23	FY2022-23
Apportionment	Balance	luda ua ab	Balance	Outstanding	Transfers/	Original	Revenue	Projected	Revenue	Available for
Jurisdictions	(w/o interest)	Interest	(w/ interest) ¹	Commitments ²	Refunds	Estimate	Adjustment	Carryover	Estimate	Allocation
Article 3	225,982	3,028	229,011	(398,382)	0	172,401	44,096	47,126	199,789	246,915
Article 4.5	62,969	439	63,409	(300,000)	0	422,382	108,036	293,827	489,482	783,309
SUBTOTAL	288,952	3,468	292,419	(698,382)	0	594,783	152,132	340,953	689,271	1,030,224
Article 4/8										
NVTA ³	7,445,594	53,860	7,499,455	(13,931,921)	0	8,025,256	2,052,691	3,645,481	9,300,161	12,945,642
SUBTOTAL	7,445,594	53,860	7,499,455	(13,931,921)	0	8,025,256	2,052,691	3,645,481	9,300,161	12,945,642
GRAND TOTAL	\$7,734,546	\$57,328	\$7,791,874	(\$14,630,303)	\$0	\$8,620,039	\$2,204,823	\$3,986,434	\$9,989,432	\$13,975,866

^{1.} Balance as of 6/30/21 is from the MTC FY2020-21 Audit, and it contains both funds available for allocation and funds that have been allocated but not disbursed.

^{2.} The outstanding commitments figure includes all unpaid allocations as of 6/30/21, and FY2021-22 allocations as of 6/30/22.

^{3.} NVTA is authorized to claim 100% of the apporionment to Napa County.

March 27, 2023 ATAC Agenda Item 8.3 Continued From: New

Action Requested: INFORMATION



NAPA VALLEY TRANSPORTATION AUTHORITY

Active Transportation Advisory Committee Agenda Memo

TO: Active Transportation Advisory Committee

FROM: Kate Miller, Executive Director

REPORT BY: Diana Meehan, Senior Planner/Program Administrator

(707) 259-8327/ Email: dmeehan@nvta.ca.gov

SUBJECT: Countywide Vision Zero Plan Progress Update

RECOMMENDATION

Information only

EXECUTIVE SUMMARY

Vision Zero is a transportation system safety strategy to eliminate fatal and severe injury crashes on roadways. To advance the goal of improving roadway safety for all modes countywide, and to support the requirement under multiple grant funding programs, NVTA with the assistance of Fehr & Peers, a consultant with expertise in safety planning, will develop a Countywide Vision Zero plan over the next year. This effort will be data-driven and complement recent Local Roadway Safety Plans (LRSP) completed by the County and Cities of Napa and American Canyon and will help meet safety plan requirements for up valley communities without an LRSP.

FISCAL IMPACT

Is there a Fiscal Impact? No

BACKGROUND AND DISCUSSION

Several funding sources are requiring adoption of roadway safety plans or Vision Zero plans to ensure funding for transportation projects that prioritize safety for all road users. A plan must be completed no later than December 2023 to meet requirements for several transportation funding programs, in particular the One Bay Area Grant, Cycle 3 (OBAG-3). This planning effort will assist in identifying and prioritizing safety projects and programs countywide in preparation for grant funding opportunities to make transportation

safety improvements that will help achieve the goal of zero serious and fatal roadway injuries countywide by 2030.

NVTA held a Vision Zero kickoff meeting on November 11 with Fehr & Peers and the NVTA project team. The project will take approximately 9 months to complete. The project timeline is shown in Attachment 1. The following describes work-to-date on the Vision Zero planning effort.

Collision Analysis

The Fehr & Peers team has completed a preliminary overview of collision records in both incorporated and unincorporated areas within the county. The collision data includes injury reported collisions between 2015 and 2021. Initial high-level trends include:

- Collision numbers have remained similar year-over-year, even during the pandemic
- Different modes have different times where collisions are most prevalent:
 - Pedestrian collisions are more prevalent during weekdays
 - o Bicycle collisions are more prevalent during the weekend
 - o Total injury vehicle collisions were more evenly spread across the week
 - Vehicle collisions involving fatalities and severe injuries are more prevalent during the weekend

The team has started to identify the high injury network at a regional level. Ultimately, this network along with the collision trends will help inform priorities for NVTA and its partners. The safety analysis is on track to have a complete set of findings for discussion with staff and stakeholder working groups in late January/early February 2023.

Engagement Plan

The project team assembled two working groups for participation in the development of the plan. Both met in early February and two additional meetings per group will be scheduled over the course of the plan period.

A draft engagement plan was submitted for review in January and is undergoing minor revisions. The engagement plan will identify goals, roles and responsibilities for both the Vision Zero Technical Advisory Working Group (TAWG), made up of public works, planning, law enforcement/public safety. A stakeholder working group (SWG) will include elected officials, community-based organizations, health departments and school districts, advocacy groups such as *Slow Down Napa* and the Napa County Bicycle Coalition. The engagement plan will identify the number and format of meetings for these groups and public meetings, as well as anticipated topics. NVTA will also bring regular updates to the TAC on the Vision Zero Plan over the coming year.

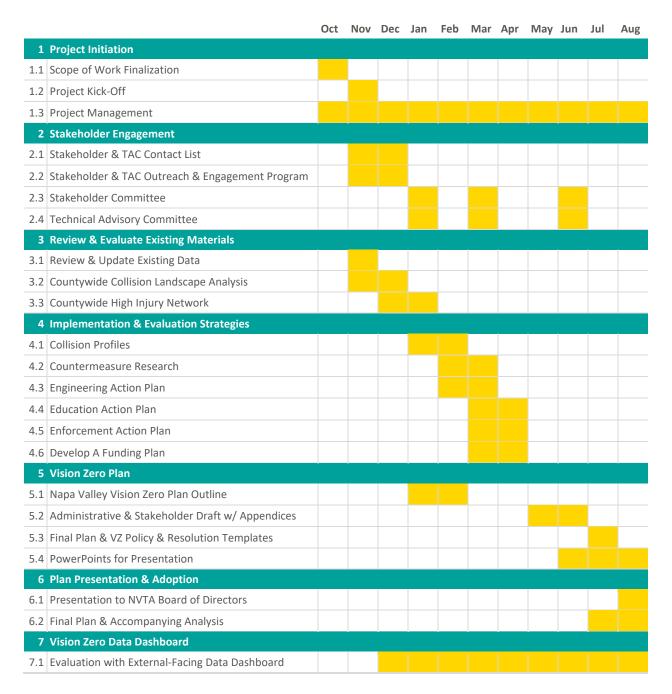
Next Steps:

- Finalize public engagement plan March
- Develop Collision Profiles March
- Develop Countermeasure Toolbox March/April
- Public meetings April/May
- Identify Priority Project Locations May
- Develop Funding Plan June

<u>ATTACHMENT</u>

(1) Project Timeline

As shown in the proposed schedule below, we expect to complete the Final Vision Zero Plan by end of August 2023, assuming an early-November kick-off.



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